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WASHINGTON, D. C. 20505

13 June 1974

MEMORANDUM FOR:

The Honorable James R. Schlesinger

The Secretary of Defense

SUBJECT:

A New Departure

1. As you know, traditional practice and procedure has involved doing two basic annual estimates on Soviet military capabilities: 11-8 on offensive capabilities and 11-3 on defensive ones. Virtually all traditional practices need periodic critical re-examination and this one is no exception. Howard Stoertz and I felt that in 1974 we should try the new departure of combining both of these exercises into a single study for several reasons, chiefly two:

- (a) A conceptual one which is the more important. A single study looking at both offensive and defensive capabilities and giving a policy-level reader (e.g., yourself) a rounded view of total Soviet capabilities in a single document makes more logical sense. Further, it seems to us that it would be handier for a reader to have the whole story laid out in one paper rather than have its two main component parts treated separately in different documents published at different times.
- (b) On procedural and workload grounds, one big agony is preferable to two annual agonies, each of which may involve slightly lesser stress but whose sum nets to a greater amount of concentrated work, some of it involving redundancy and duplication which is preventable by going a single study route.
- Attached is a prospectus for the combined estimate drafted by Howard. We would welcome your personal comments on and reactions to it.

George A. Carver, Jr. Deputy for National Intelligence Officers

Attachment

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